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How long is too long? When justice delayed is justice denied

GEORGIA HARLEY | MARCH 25, 2015

This page in: English



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As the saying goes, 'justice delayed is justice denied.' Yet, across the world, court users complain that the courts take too long. For your regular court user facing endless talk from lawyers, reams of paper, and mounting legal bills, a court case can feel like it goes on...FOR....EV....ER.

But how long is too long? The question has arisen on each of my last four missions in as many months – from Kenya to Croatia to Serbia and back.

And it's not a rhetorical question. Answers can assist client countries in analyzing their efficiency and devising reforms that improve both timeliness and user satisfaction. It also enables potential court users to better estimate how long it might take to resolve their dispute - allowing them to then adjust their expectations accordingly.

After all, better enabling people and businesses to resolve their disputes contributes to poverty reduction and shared prosperity.

In an attempt to respond beyond rhetoric, I dusted off this old report by European Commission for the Efficiency of Justice (CEPEJ). It may be 'old news,' but perhaps it's an 'oldie but a goody,' with the findings reaffirmed in more recent reports here and here. The report analyzed a large number of decisions that had come before the European Court of Human Rights (ECHR) and provided insights into what that the Court considers an 'unreasonable time' to be. (The ECHR interprets Article 6 of its Convention, which requires all 47 Council of Europe States to ensure within their jurisdictions that 'everyone is entitled to a fair and public hearing within a reasonable time'.)

The International Covenant on Civil and Political Rights (ICCPR) contains a similar provision which applies to all 168 of its states parties. This overlap means that the views of the ECHR provides a pertinent yardstick in ECA and beyond.

Despite what many people assume, there is no single international rule on how long cases should take. Each case must be considered on its own merits, but the following general 'rules of thumb' may be helpful.

- 1. In normal (not complex) cases, the ECHR generally considers two years to be reasonable. Beyond a duration of two years per court level, the European Court examines the case closely to see if the national authorities exercised due diligence in the process.
- 2. In priority cases, the ECHR may find a violation even if the case lasted less than two years. 'Priority cases' comprise cases that require quick resolution to be effective, such as labor disputes involving dismissals or unpaid wages, restraint of trade, compensation for victims of accidents, police violence cases, cases where applicant is elderly or their health is critical, and cases related to relations between children and parents.
- 3. In complex cases, the ECHR may consider a longer time to be reasonable. But in those cases, the Court tends to pay close attention to periods of inactivity to see if there were excessive delays.
- 4. Rarely has the ECHR considered more than 5 years to be reasonable. Never has it considered more than 8 years reasonable. The only times the Court did not find a violation in old (+5 years) cases were when the party's own behavior contributed to the delay.

Some courts have developed their own working definitions of 'old' or 'delayed' cases. In Kenya, any case is considered 'backlogged' if it's older than 1 year. In Serbia, it's 2 years. In Croatia, it's 3.

But these general definitions aggregate all cases. In doing so, they can become more of a hindrance than a help. After all, an average person might reasonably expect their simple traffic case to be resolved in a shorter time - say 6 months. And two corporate titans in complex civil litigation might

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The report provides a summary table of cases decided by the ECHR by case type. Of course, these are not timelines countries should aim at – countries can and should do better. But they provide

some insight for when 'justice delayed' may be 'justice denied' and becomes a breach.

Case type	Issues raised in the case	Length of the case	Violation of Art.6?
Criminal cases	Various	5 years +	Violation
	Normal	3 years 6 months	No violation
		4 years 3 months	No violation
		(incl investigation and 3 court levels)	
	Complex	8 years, 5 months (incl investigation and 3 court levels)	No violation
Civil cases	Priority cases	2 years + (minimum 1 year 10 months)	Violation
	Complex cases	8 years +	Violation
	Simple cases	5 years 3 months (across 3 court levels)	No violation
	Priority labor cases	5 years 1 month (across 3 court levels)	No violation
Administrative	Priority cases	2 years +	Violation
cases	Regular or complex cases	5 years +	Violation

For some recent and applied examples of the Bank's support to client countries in their efforts to understand and reduce court delays, check out the Serbia Judicial Functional Review and the Kenya National Case Audit and Institutional Capacity Survey.

SERBIA

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Herb Cuene

SEPTEMBER 10, 202

I Just saw your "Length Of Case" chart. Had someone told me a normal civil case is an average of 5 years, I would have done things different. But it is now 6.75 years later, and it is still going, hoping it is over soon. Thanks for the information that these things all take too much time. Justice Delayed...

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